

Township of Norwich
POLICE SERVICES BOARD

Wednesday August 19, 2020

5:00 p.m. Teleconference

AGENDA

Teleconference Details:

Dial 519-518-3600

Enter Access Code: 331398

1. CALL TO ORDER
2. DISCLOSURE OF PECUNIARY INTEREST
3. APPROVAL OF PREVIOUS MEETING MINUTES
February 19, 2020
 - Errors or Omissions
 - Business arising from the minutes
4. PRESENTATIONS / DEPUTATIONS
None
5. CORRESPONDENCE
 - 5.1 Ontario Association of Police Service Boards
Re: Meeting Minutes – February 18, 2020
Re: OPP Detachment Board Composition
 - 5.2 Ontario Provincial Police
Re: 2021 Municipal Policing Billing Statement Property Count
Re: Recent Protest Activity
Re: OPP 2020-2021 Strategic Plan
 - 5.3 Ministry of the Solicitor General
Re: Comprehensive Ontario Police Service Act 2019
Re: 2019-20 – 2021-22 Community Safety and Policing Grant – Local Priorities Funding Stream:
2019-20 Second Installment Cheque
6. REPORTS and GENERAL BUSINESS
 - 6.1 Police Service Board Report – February 2020
 - 6.2 Police Service Board Report – March 2020
 - 6.3 Police Service Board Report – April 2020
 - 6.4 Police Service Board Report – May 2020
 - 6.5 Police Service Board Report – June 2020
 - 6.6 Police Service Board Report – July 2020
7. OTHER BUSINESS
None

8. CLOSED SESSION
None

9. NEXT MEETING
October 21, 2020

10. ADJOURNMENT

**THE TOWNSHIP OF NORWICH POLICE SERVICES BOARD
WEDNESDAY FEBRUARY 19, 2020**

MINUTES

1. CALL TO ORDER

The February 19th meeting of the Township of Norwich Police Services Board was held in the Township of Norwich Administration Building Boardroom, Norwich, Ontario commencing at 5:01 p.m. with Chairman Scholten presiding.

Board Members in Attendance: Gerrit TenHove and Councillor John Scholten

Others in Attendance: Inspector Tony Hymers, and Kimberley Armstrong, Deputy Clerk.

2. DISCLOSURE OF PECUNIARY INTEREST

No disclosures were reported.

3 APPROVAL OF PREVIOUS MEETING MINUTES

January 15, 2020

- Errors or Omissions
- Business arising from the minutes

Resolution #1

Moved by Gerrit Tenhove, seconded by John Scholten;

That the Minutes of the January 15, 2020 Norwich Police Services Board, be accepted as presented.

Carried

4. PRESENTATIONS / DEPUTATIONS

None

5. CORRESPONDENCE

6.1 Association of Municipalities of Ontario

Re: Government announces consultation on re-composition of OPP Detachment Boards

Inspector Hymers advised that the new legislation enacted in 2019 involves moving to a detachment board instead of individual municipal boards, advising that there was a consultative meeting today regarding writing the regulations. In response to questions, he advised that municipalities that prove a need, may be allowed to have their own board.

6.2 Ontario Association of Police Service Boards

Re: Membership Update – Development of New Regulations

Councillor Scholten outlined the content of the correspondence.

5.3 Ontario Provincial Police Municipal Policing Bureau

Re: News Bulletin – New OPP Efficiency

The OPP recently updated its 911 call handling work flow and polices to allow communicators more discretion to divert certain 911 calls and ensure more frontline OPP staff are available for actual emergencies.

Resolution #2

Moved by John Scholten, seconded by Gerrit Tenhove;

That the Correspondence as listed in Agenda Items 5.1 to 5.3 be received as information.

Carried

7. REPORTS and GENERAL BUSINESS

7.1 Police Service Board Report – January 2020

Inspector Hymers provided an overview of the January Report and statistics, advising that there were 144.5 hours of cruiser patrol, 13.5 hours of foot patrol and 6.5 hours of school patrol in the month. One member who served for 30 years has retired and they are currently advertising to replace the Community Information Officer. He advised that OPP Kids is a new program where the officers visit the classrooms. Inspector Hymers advised of the following targeted media releases; Protect your Identity, Highway Closures Following Collisions, Investigate Disturbance, Mischief to Property in Otterville, Winter Driving Advisory and Collision Results in Impaired Charges.

Other items of note included: 16 collisions in January, 3 violent crimes, 10 property crimes and 3 mischief. Thirty-five charges were laid during the month, with the majority being speeding on County Roads 13 and 59. Distracted driving continues to be a problem and billable hour are down compared to January 2019.

Councillor Scholten advised that he has spoken with an Amish contact regarding the buggies not having their lights on at night. He has asked that they carry a spare battery in the buggies also.

Resolution #3

Moved by Gerrit Tenhove, seconded by John Scholten;

That the Police Service Board Reports – January 2020, be received as information.

Carried

8. OTHER BUSINESS

8.1 Council support for Town of Tecumseh Resolution

Re: 911 Misdials

Councillor Scholten explained that Council supported the resolution of the Town of Tecumseh.

Resolution #4

Moved by John Scholten, seconded by Gerrit Tenhove;

That the information with respect to Council support for Town of Tecumseh resolution regarding 911 misdials be received as information.

Carried

9. CLOSED SESSION

None

10. NEXT MEETING

April 15, 2020

11. ADJOURNMENT 5:37 p.m.

Resolution #5

Moved by Gerrit Tenhove, seconded by John Scholten;

That this meeting does now adjourn.

Carried

THESE MINUTES ADOPTED BY WAY OF RESOLUTION NO. 2 AS APPROVED BY THE TOWNSHIP OF NORWICH POLICE SERVICES BOARD AT ITS MEETING ON THE 17th DAY OF JUNE, 2020.

JOHN SCHOLTEN
CHAIR

KIMBERLEY ARMSTRONG
SECRETARY

OAPSB ZONE 4 MEETING MINUTES

ITEMS CONSIDERED IN-CAMERA

Date of Meeting: Tuesday, February 18, 2020

Time of Meeting: 8:45 am

Location of Meeting: Halton Regional Police Service - Headquarters
2485 North Service Road West, Oakville, ON

Attendees: See Appendix "A" (attached)

(Joint meeting with OACP)

- (i). **Call to Order**
The meeting commenced at 9:01 am.
- (ii). **Greetings**
Woodstock Chief of Police Daryl Longworth, OACP Zone 4 Director; and Halton Police Services Board Chair Rob Burton; welcomed members to the meeting.
- (iii). **Presentations**

Retail Theft Strategy

Inspector Bob Gourley, Halton Regional Police Service, gave an interesting presentation on the Retail Theft Strategy. He highlighted the success of the program since it was introduced in the Halton Region in June 2019. He explained what police traditionally do and how things have changed and outlined incidents that represent the larger trend. Retail theft costs Canadian businesses \$5 billion per year according to the Retail Council of Canada and this translates into higher average prices for the consumer. Through a combination of working with loss prevention officers, sharing information and centralizing police reporting and regularly publicizing offenders, the Halton Region has seen a dramatic decrease in reports and an increase in the crime clearance rate.

OACP - Constable Selection System

Mr. Jeff McGuire, Executive Director, OACP spoke about the new OACP Constable Selection System (CSS). Effective January 1, 2020, all applicants will be screened under a new testing system. The new process was developed with TNT Consulting and Dr. Frank Trovato and Vice-President, Letizia Trovato, were in attendance and provided an outline of the changes made. The new OACP Certificate and CSS is designed to address barriers to potential recruits and be more accessible and affordable than the previous selection system since it offers on-line convenience to potential recruits while being sensitive to the needs of candidates in different parts of Ontario.

- (iv). **Ministry – Policing Services Advisor Report**
Mr. Duane Sprague, Policing Services Advisor for the Ministry of the Solicitor General, provided the Ministry Zone 4 Update, a copy of which is attached as Appendix "B".

(OAPSB Board Members' Only Meeting)

- 1. **Welcome and Introductions**
Chair Silverthorn called the meeting to order and offered words of welcome followed by the introduction of all attendees.
- 2. **Minutes of Previous Meeting**
Minutes of the OAPSB Zone 4 meeting held Tuesday, September 24, 2019.

Moved by: H. D'Angela
Seconded by: K. Gansel

That the Minutes of the OAPSB Zone 4 meeting held Tuesday, September 24, 2019 be adopted as circulated.

Carried.

3. Business Arising from Last Meeting

Community Safety and Policing Act, 2019 – Supporting Regulations

In response to the motion passed at the September 24, 2019 meeting, the OAPSB Executive Director, Fred Kaustinen, provided a presentation and written update on the development of the new regulations under the *Community Safety and Policing Act (CSPA)*.

Mr. Kaustinen provided a historical outline of the regulation development process, which dates back to 2011. The sequencing of regulatory development will take place in three phases. During the first phase, he identified key areas of interest that the government will focus on, including the Code of Conduct for Board Members, Special Constable Framework, the required Adequacy and Effectiveness Standards, and the Delivery of Policing. Phase two will include OPP Detachment Boards, OPP billing, and the Ontario Police Arbitration and Adjudication Commission. Phase three will include comprehensive training for Board members. Other regulations currently under development are Police Officer Code of Conduct, General Patrol Standard, and General Investigation Standard. There will also be Board Performance Standards for major undertakings such as Strategic Planning, policies for the efficiency and effectiveness of police service, hire Chief/Detachment Commander, evaluate Chief/Detachment Commander, mandate for bargaining, and budget.

With respect to Board training, there will be legislated training that promotes the recognition of and respect for the diverse, multiracial and multicultural character of Ontario society, and the rights and culture of First Nation, Inuit and Metis Peoples, which will be developed and provided on-line. There will also be legislated training on the Board's role and Board member responsibilities. Further, a competency-based government education component will be developed for municipal, First Nations and OPP Board members, and this will be developed by the OAPSB in partnership with post-education institution, in accordance with Institute of Public Safety authorization, and accredited. Collective training for Boards will be provided at PSB locations in the form of practical exercises such as strategic planning, police chief evaluation, possibly with on-site or on-line coaching/evaluation. Board training will be conducted as experiential, interactive adult education format, and teach how best to govern, not just the rules of governing. There will be a combination of on-line, distributed, classroom and boardroom sessions and police chiefs will be asked to participate in some portions. There may also be additional training for Board Chair and/or potential Chairs and the all training provided will be formal accreditation.

4. Zone 4 Financial Report – 2019 Year-End Statement of Operations

The bank balance as at December 31, 2019 is \$1,500.99. To date, five Police Services Boards have paid their 2020 membership dues and there has been no additional revenue or expenditures since the last reporting period. Boards were reminded that membership fees are due by February 29, 2020.

Moved by: B. Corbett
Seconded by: B. Rudy

That the Zone 4 Financial Report be accepted.

Carried.

5. OAPSB Director's Reports

(i) Zone 4 Director – OAPSB

Mr. Gansel provided an update on the OAPSB Board of Directors activities. Since the last reporting period, he attended three meetings: OAPSB Board of Directors meeting on November 28, 2019, OMERS Year-end Update on December 9, 2019, Strategic Planning session on January 29, 2020. At the last Directors meeting, he was asked to provide comments from the Zone 4 Boards with respect to the new mission and vision statements of the OAPSB, as follows:

NEW Mission: *To equip Police Service Boards to govern effectively by providing advocacy, expertise, and training.*

NEW Vision: *That all police boards are fully trained and high performing in accordance with the legislation.*

An email will be sent to all Zone 4 members requesting input in identifying our values. The OAPSB President has asked that Zone 4 be canvassed for their views. The 2018 Plan identifies the following values: diversity, fairness, inclusiveness, transparency, representativeness, innovation, safety for all, and collaboration. Zone 4 members are asked to respond to the following questions:

1. Are any of the values identified in the 2018 plan NOT central to what is OAPSB?
2. Are there any key OAPSB values that are missing from the 2018 list?
3. In your opinion, what are the top five (5) OAPSB values?

The response can be sent directly to Mr. Gansel by email at ken@gansel.net or by phone at 905-468-4010 before February 21, 2020.

(ii) Zone 4 Director – Section 10, OPP Contract South

The Section 10 Director, OPP Contract South was not at the meeting. A further update will be provided at the next meeting.

6. New Business

(i) Election of OAPSB Board of Director for Zone 4

In accordance with the OAPSB By-law and Zone 4 Constitutional By-law (Article 6.1), a Board Member representing the Zone to serve on the Board of Directors for the OAPSB shall be elected at a Zone meeting held no less than 45 days prior to the OAPSB Annual Meeting. To meet this requirement, the OAPSB has requested the Zone 4 nomination be filed by April 1, 2020. Chair Silverthorn called for nominations for the position of OAPSB Director:

Moved by: R. Burton
Seconded by: D. MacVicar

That Ken Gansel be nominated for the position of OAPSB Director.

Carried.

Mr. Gansel agreed to let his name stand. There being no further nominations, the following motion was passed:

Moved by: R. Burton
Seconded by: D. Eke

That Ken Gansel be elected Director of the Ontario Association of Police Services Boards (OAPSB) Zone 4 for 2020/2021.

Carried.

(ii) OAPSB 2020 Spring Conference Sponsorship

Ms. Deb Reid advised that notification has been received by email from the President of the OAPSB, Mr. Phil Huck, requesting a donation to support the OAPSB 2020 Spring Conference and Annual General Meeting. Zone 4 has supported this conference and last year sponsored at the Silver sponsorship level in the amount of \$1,000. This will sponsor a coffee break session and Zone 4 will be recognized in the conference program, on the OAPSB website and its logo will be added to sign and digital presentations at the conference.

Moved by: R. Burton
Seconded by: D. MacVicar

That Zone 4 authorize a donation at the Silver level in the amount of \$1,000 to the OAPSB in support of its 2020 Spring Conference and Annual General Meeting.

Carried.

7. Questions/Comments/Concerns

Mr. Corbett, Chair, Haldimand County Police Services Board, raised a number of questions about growing concerns in his community over medicinal cannabis production, the increase in 911 false alarm calls, the decrease in POA traffic enforcement, and the definition of adequate and effective policing in the OPP deployment model. He was asked to provide Fred Kaustinen, OAPSB Executive Director, with communication outlining the concerns so they can be addressed.

Mr. Duane Sprague, Policing Services Advisor, Ministry of the Solicitor General, highlighted three items from his Ministry Zone 4 Update Report, as follows:

- CSPA Regulations – Anticipates that the timeline for completion of regulations to fully implement the Act (proclamation) will likely be sometime from June – December 2021.
- Major Case Management Inspector Reports – Ministry has received a Freedom of Information (FOI) request for all MCM Inspection Reports. The Ministry is canvassing each Police Service to inform of the request and to-date there have been no concerns with the release of this information.
- Attendance at 'Big 12' PSB Meetings – Notice was provided that Policing Services Advisors have been instructed by the Deputy Minister to attend all 'Big 12' Police Services Board meetings as part of their regular monitoring function and will be looking to see if any information is discussed about the CSPA regulations.

8. Next Meeting – 2020 Meeting Dates (Locations TBD)

Wednesday, May 13, 2020 – Hamilton Police Services Board
Wednesday, September 30, 2020 – Norfolk County OPP

9. Adjournment

The meeting adjourned at 12:16 pm.

List of Attendees

Police Services Board/Organization	Participant Name
Blandford-Blenheim Police Services Board	N/A
County of Brant	Marty Verhey, Member
Brantford Police Services Board	N/A
East Zorra-Tavistock Police Services Board	Bob Rudy, Chair
Haldimand County Police Services Board	Bernie Corbett, Chair Brian Haggith, Vice-Chair
Halton Police Services Board	Mayor Rob Burton, Chair Curt Allen, Member Donald Foster, Member Fred Kaustinen, Strategic Advisor
Hamilton Police Service	Donald MacVicar, Member
Ingersoll Police Services Board	N/A
Ministry of the Solicitor General	Duane Sprague, Policing Service Advisor
OAPSB/Section 10 Director	N/A
Niagara Police Services Board	Ken Gansel, Chair Bill Steele, Vice-Chair Henry D'Angela, Member Dave Eke, Member Deb Reid, Executive Director
Norfolk County Police Services Board	N/A
Norwich Police Services Board	N/A
Six Nations	N/A
Tillsonburg Police Services Board	N/A
Woodstock Police Services Board	Mary Anne Silverthorn, Chair Balwant Rai, Member Ken Whiteford, Member

180 Simcoe St, London, ON N6B 1H9

oapsb@oapsb.ca

Tel. 1-800-831-7727

June 30, 2020

The Honourable Sylvia Jones
Solicitor General
George Drew Building
18th Floor
25 Grosvenor St.
Toronto, ON M7A 1Y6

RE: OPP Detachment Board Composition

The purpose of this letter is to share our views regarding OPP detachment board composition, on behalf of the members of the Ontario Association of Police Services Boards (OAPSB).

These views are informed by three key occurrences:

1. Our 2016 survey of members regarding the legislative rewrite, which received an 80% response rate;
2. The OPP Governance Summit we hosted in January 2020, in which our members discussed Detachment Board composition with policy staff from your Ministry; and
3. The recent position paper of the Association of Municipalities of Ontario (AMO) titled *New Ontario Provincial Police Detachment Boards: Building a Framework for Better Policing Governance* dated 1 May 2020.

Firstly, please know that we applaud the extension of OPP governance to over 200 more communities. This is a tremendous step in that OPP policing is optimally aligned with the people's needs, values and expectations.

We also applaud the legislative requirement for police board members to successfully complete training and implore you to include competency-development training as part of that requirement (i.e. "how to govern police" training).

There is overwhelming consensus among our members that a single model will not serve the interests of every community in Ontario. Our members made it loud and clear at the OPP Governance Summit that, when it comes to creation of OPP detachment boards, that "one size will not fit all" and larger boards are preferable to insufficient representation of affected communities. We believe that AMO shares this view.

OAPSB has a long history of collaborating with AMO on positions of mutual interest, while maintaining organizational independence. This relationship reflects our member boards' relationships and appropriate independence from the municipal councils in their communities – the subject of the 2014 OAPSB paper "[*Independent Citizen Governance of Police – Reasons & Principles*](#)". Many municipal councillors appointed to boards are also members of AMO, thereby strengthening our relationship.

It is within this context that we write to state our difference of opinion with several key aspects of AMO's suggestions regarding OPP detachment board composition. Specifically:

1. OPP detachment boards should remain **independent, stand-alone local boards**. They should not be based on District Social Services Administration Boards (DSSAB) nor municipal council for that matter. Police governance is far too complex to add it onto a governing body that is focussed on other matters. This is one of the many reasons police governance training for new board members is essential. Detachment boundaries are not congruent with DSSAB boundaries, which unnecessarily complicates board jurisdiction. DSSAB composition is overwhelmingly municipal councillors and their staff, which is not a reasonable balance of municipal councillors and independent directors. Our northern Zone Directors inform us that their constituent boards are overwhelmingly opposed to this suggestion for a convenient solution, and question how police governance could be so disregarded with this suggestion.
2. **Provincial appointees** make invaluable contributions to our member police boards, and are a key component to the balance of municipal councillors and independent directors that makes up all police boards in Ontario today. We note that the jurisdictional scan that was provided in the AMO report was incomplete. A comprehensive look at police boards across Canada reveals that, on average, more than two-thirds of board members are independent directors rather than municipal councillors or municipal staff.

Province	Municipal Board Composition			Remarks
	Councillors	Municipally appointed citizens	Provincially-appointed citizens	
BC	2		Up to 7	
AB	1-2	3 -10		staff may serve in councillors' places
SK	3	2		
MB	Up to 2	2 or more	1-2	
NB	1+	1+	1+	
NS	2	2	1	
QC, NL, PEI				No boards
Total	Up to 12	9 to 20+	Up to 12+	
ON - Current OPP contract boards	1-2	1	1-2	

Notwithstanding historic challenges and delays in provincial appointments, replacing them all with councillors or municipal staff serves to solve one problem by creating a larger one: the loss of balance and independence on police boards. Clearly the other provinces in Canada have seen this, and have reduced the overall number of municipal councillors or their staff to ensure an appropriate balance of views and board independence is preserved.

A better solution would be to allow detachment boards themselves to appoint a citizen who is neither a municipal councillor nor municipal staff for a period of three (3) years, into any provincial (or municipal) appointment that goes vacant for 90 days or more. This would ensure OPP detachment

boards remain well appointed while preserving the balance of perspectives and board independence.

In summary, we have surveyed, focus grouped and researched the matter of OPP detachment board composition, and have concluded that:

1. OPP detachment board composition needs to be flexible enough to adapt to the widely-varied groupings of communities policed by OPP communities.
2. Just as police must be afforded a certain degree of independence to properly undertake their duties, so must police boards. Increasing the number of municipal councillors would upset a delicate balance of views on police boards today, and significantly erode police boards' essential independence.
3. OPP detachment boards should remain independent local boards, and not become part of District Social Services Administration Boards (DSSAB) by design, nor extensions of municipal councils by composition;
4. Detachment boards themselves should be allowed to appoint a citizen who is neither a municipal councillor nor municipal staff for a period of three (3) years, into any board appointment that goes vacant for 90 days or more.

Thank for considering our Association's perspective on these matters.

Yours truly,



Patrick Weaver
Chair



Fred Kaustinen
Executive Director

cc:

Deputy Minister Di Tommaso
AMO President McGarvey
OPP Commissioner Carrique
OPPA President Jamieson
OAPSB Board of Directors &
Members

Kim Armstrong

From: Holly Doty <oapsb@oapsb.ca>
Sent: Thursday, July 2, 2020 10:20 AM
To: Holly Doty
Subject: OAPSB Response - OPP Detachment Board Composition
Attachments: OAPSB OPP Detachment Board Composition FINAL - for SG 30jun20.pdf

Good morning OAPSB Members!

Please see OAPSB response below sent to the Solicitor General on June 30, 2020 regarding OPP Detachment Board Composition.

Kind regards,

Holly Doty, CMP
Ontario Association of Police Services Boards
180 Simcoe St, London, ON N6B 1H9
T: 1-800-831-7727 | C: 519.636.7707
oapsb@oapsb.ca

Dear Honourable Sylvia Jones.

On behalf of the OAPSB Chair Patrick Weaver and Executive Director Fred Kaustinen please find attached a letter regarding **OPP Detachment Board Composition**.

The purpose of this letter is to share our views regarding OPP detachment board composition, on behalf of the members of the Ontario Association of Police Services Boards (OAPSB).

One attachment included.

A letter by post to follow.

cc:
Deputy Minister Di Tommaso
AMO President McGarvey
OPP Commissioner Carrique
OPPA President Jamieson
OAPSB Board of Directors & Members

Respectfully submitted,

Holly Doty, CMP
Ontario Association of Police Services Boards
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Ontario
Provincial
Police

Police
provinciale
de l'Ontario



Municipal Policing Bureau
Bureau des services policiers des municipalités

777 Memorial Ave.
Orillia ON L3V 7V3

777, ave Memorial
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Tel: (705) 329-6200

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File number/Référence: 4000- GOV

April 26, 2020

The Township of Norwich
285767 Airport Road
Norwich, ON N0J 1P0

Dear Chief Administrative Officer:

Re: 2021 Municipal Policing Billing Statement Property Count

Please find below The Township of Norwich property count provided to the OPP by the Municipal Property Assessment Corporation (MPAC).

The property count data is based on the requirements defined in O. Reg. 267/14 of the Police Services Act (PSA). The counts are based upon the 2019 Assessment Roll data delivered by MPAC to municipalities for the 2020 tax year. The property counts will be used by the OPP to help determine the 2021 municipal policing service Annual Billing Statement.

Municipality	Household	Commercial & Industrial	Property Count
The Township of Norwich	4063	267	4330

The Household count is reflected in your 2019 Year-end Analysis Report 5 (Household count) which you receive annually from MPAC, with adjustments to exclude Canadian Force Base (CFB) counts and timeshare units. The Commercial and Industrial counts reflect properties having the designated Realty Tax Class and Realty Tax Qualifiers (RTC/RTQ). Please find the details on <http://www.opp.ca/billingmodel> (search for Property Count Description document).

Please review the count for your municipality and if you have any questions or concerns, please contact your local MPAC Account Manager, Municipal and Stakeholder Relations within 60 days from the issue date on this letter.

Any error in the 2019 year end municipal property count determined as a result of your review, will be confirmed through MPAC and your 2021 municipal billing may be adjusted for the applicable changes.

Yours truly,

T.A. (Bert) McDonald, A/Superintendent
A/ Bureau Commander,
Municipal Policing Bureau



Thomas Carrique

Commissioner Le Commissaire

File #: OPP-7900

June 4, 2020

MEMORANDUM TO:

ALL MEMBERS

Re: Recent Protest Activity

The unjustified and criminal acts that led to the death of Mr. George Floyd have caused the public to question its trust and confidence in our profession. There are members within the Ontario Provincial Police (OPP) and the communities we provide policing services to who are hurting, and feeling frustrated and outraged. It is important for us as an organization to have the courage to openly discuss these types of incidents in a respectful, compassionate and professional manner. It has become clear that in order to maintain the trust and confidence of our communities, and in support of our members, we must not only speak out against racist behaviour, but listen to what Ontarians are telling us and ensure that our actions align with our words by exemplifying our values of interacting with respect, compassion and fairness – something I believe our members do every day.

Over the course of the last few days, we have witnessed anti-racism demonstrations expanding from urban centres to jurisdictions policed by the OPP, and we are reminded of our responsibility and duty to respect the right of everyone to freedom of expression and peaceful assembly. Our role is to ensure public safety and to keep the peace. In many of these instances, the OPP Provincial Liaison Team will work with groups to provide a safe and peaceful opportunity for demonstrators to exercise their constitutional rights.

This is a unique time in which the rights of freedom of expression and movement must be considered against the current public health recommendations of physical distancing and the emergency orders in the province. Our primary duty is to preserve the peace, maintain public safety and investigate unlawful activity. Members should use their discretion and judgement to consider all circumstances and balance it against the rights of the public to peacefully demonstrate.

Recent Protest Activity

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In closing, I wish to reiterate again that racism and racial discrimination have no place in policing. The event that occurred in Minneapolis with George Floyd was unconscionable and unacceptable. There should never be any doubt that the OPP stands only for our values and equal respect for all. This is an opportunity to be mindful of our biases and work towards a truly inclusive, authentic workplace and community with equal freedoms and treatment for all.

A handwritten signature in black ink, consisting of several overlapping loops and curves, positioned above the printed name.

Thomas Carrique, M.O.M.

c: Provincial Commanders
President, Commissioned Officers' Association
President, Ontario Provincial Police Association
President, Civilian Association of Managers and Specialists



Thomas Carrique

Commissioner Le Commissaire

File #: OPP-7900

June 26, 2020

MEMORANDUM TO:

DETACHMENT COMMANDERS

Re: OPP 2020-2022 Strategic Plan

It gives me great pleasure to present the Ontario Provincial Police (OPP) 2020-2022 Strategic Plan, available on our website at www.opp.ca. I share this with you on behalf of Deputy Commissioner Chris Harkins and Chief Superintendent John Cain, Commander, West Region, and I ask that you please share with your municipality and police services board.

Along with establishing our primary areas of strategic focus, our plan brings forth a renewed emphasis on our enduring vision statement, *new* mission statement and *new* core values. Collectively these will serve as the benchmarks for all that we do and all that we are.

Aligning with the strategic priorities of the Ontario Public Service and the Ministry of the Solicitor General, while acknowledging the unique mandate of the OPP, this people-first plan outlines strategic change initiatives under three long-term priorities. As always, I remain cognizant to balance strategic change efforts alongside delivery of the OPP's mission-critical, operational priorities and while we strive to deliver on fiscal goals.

Reflecting our legislated core policing responsibilities, our new mission statement defines the OPP's purpose, mandate and goal. Our new core value statements will positively influence our organizational culture and form the basis for every decision made and action taken. I consider these values congruent with the personal values of our members and our communities.

It is important to note that each is the culmination of a multitude of inputs, external consultations and employee involvement. External consultations included regional and executive representatives of the Ontario Association of Police Services Boards, members of various Indigenous communities and the Ontario Provincial Police Association. Furthermore, they reflect and align with the recommendations contained in recent external and internal organizational reviews.

Ministry of the Solicitor General

ZONE UPDATE

January 16, 2020

1. COMPREHENSIVE ONTARIO POLICE SERVICES ACT, 2019

- Bill 68, the *Comprehensive Ontario Police Services Act, 2019* received Royal Assent on March 26, 2019, however its proclamation date has not been determined yet.
- The Act creates the *Community Safety and Policing Act, 2019* and the *Special Investigations Unit Act, 2019*; it also amends the *Mandatory Blood Testing Act, 2006* and the *Coroners Act*.
- When the *Community Safety and Policing Act, 2019* comes into force it will repeal and replace the current *Police Services Act (1990)*. Until then the *Police Services Act* remains in force.
- The amendments to the *Police Services Act (1990)* that added new community safety and well-being (CSWB) planning provisions, came into force on January 1, 2019. They will continue to be in force with a new provision requiring the participation of the local chief of police (or delegate) on the Advisory Committee for the development of the plan.
- The *Comprehensive Ontario Police Services Act, 2019* also repeals the following statutes that were passed in 2018 under the previous government but had not yet come into force: *Police Services Act, 2018*, *Ontario Special Investigations Unit Act, 2018*, *Policing Oversight Act, 2018* and the *Ontario Policing Discipline Tribunal Act, 2018*.
- The *Missing Persons Act, 2018*, and *Forensic Laboratories Act, 2018*, and most of the previous amendments to the *Coroners Act* will remain as passed in the *Safer Ontario Act, 2018*.
 - An All Chiefs Memo (ACM 19-0044) went out on June 7th which confirms that the *Missing Persons Act, 2018* came into force on July 1, 2019.
- In order to bring the *Community Safety and Policing Act, 2019* into force supporting regulations must be developed to fully implement the Act. In late July, the Ministry of the Solicitor General began preparations to engage stakeholders on the new regulatory framework that will need to be developed to support the Act. Stakeholders from the policing sector, including First Nations policing partners, and community and social services are participating in engagement tables. Engagement is ongoing as the ministry works towards developing a robust regulatory framework. The ministry will continue to seek collaborative input from our policing partners, the public and subject matter experts on this critical next phase.

- Municipalities have two years from the in-force date to prepare and adopt their first CSWB plan (i.e., by January 1, 2021), working in collaboration with local police services/boards and various other sectors such as health/mental health, education, community and social services, and children/youth services.
- Municipalities have the discretion and flexibility to develop CSWB plans either individually or jointly with other municipalities or First Nation band councils.
- Schedule 2 of the *Comprehensive Ontario Police Services Act, 2019* amends the CSWB planning provisions in the current *Police Services Act (1990)* and these amendments came into force immediately upon Royal Assent (i.e., March 26, 2019).
- Amendments to the CSWB planning provisions (included in Schedule 2 of *Comprehensive Ontario Police Services Act, 2019*) that came into force on March 26, 2019, include:
- Amendments to the CSWB planning provisions (included in Scheduled 2 of COPS Act, 2019) that came into force on March 26, 2019, include:
 - Advisory Committee:
 - The chief of police of a police force that provides policing in the area, or his or her delegate, must be included on the Advisory Committee.
 - One person may satisfy multiple representation requirements of the Advisory Committee (i.e., one person could represent a community service as well as an educational service).
 - Plans adopted before these changes to the Advisory Committee section continue to be valid despite these changes.
 - Transition:
 - A transition provision allows for plans where consultations took place before January 1, 2019, to be deemed to have met consultation obligations if the Minister determines there is substantial compliance.
 - Publication:
 - Reports relating to the CSWB plan (i.e., reports on the effect the plan is having, if any, on reducing the prioritized risk factors) must also be published on the Internet.
- In support of this, in December 2018, the Ministry released an updated version of the *Community Safety and Well-Being Planning Framework: A Shared Commitment in Ontario* booklet, which now includes reference to the new legislative requirements related to CSWB planning, a new critical success factor that highlights the importance of cultural responsiveness in the planning process, as well as a new tool to assist municipalities with the engagement of Indigenous partners as part of their municipally-led CSWB plan. The booklet is available on the Ministry's website at: <https://www.mcscs.jus.gov.on.ca/english/Publications/MCSCSSSOPanningFramework.html>
- In addition, the Ministry hosted webinars in spring 2019 to support municipal, policing, and community partners as they engage in the CSWB planning process. A recording of the webinar is available upon request.
- Further, the Canadian Municipal Network on Crime Prevention (CMNCP) hosted training sessions throughout the fall 2019 to assist municipalities and their planning partners in the CSWB planning process. The training provided an opportunity for municipalities to learn about best practices from other municipalities that have already started or completed the planning process. In order to continue our provincewide support, ministry staff participated in this training and delivered presentations at each session on relevant topics.

- Establishing new oversight provisions of inspectors that offer increased transparency and accountability, as well as a one-window complaints mechanism for the public
- Establishing a multi-disciplinary advisory table made up of a wide range of experts, including veterinarians, agriculture representatives, academics, animal advocates and others to provide ongoing advice to the ministry.
- The new provincial enforcement team is made up of a Chief Animal Welfare Inspector, locally deployed provincial inspectors and specialized inspectors for livestock, zoos, aquariums and equines. Inspectors will conduct:
 - Outreach and education on animal care best practices and how to be compliant with the legislation
 - Proactive, risk-based inspections; including, for example, of zoos and aquariums
 - Reactive inspections to respond to animal welfare concerns
 - Investigations to collect information and evidence and determine whether to lay charges.
- The new approach will also provide resources for Crown attorneys to support successful animal welfare prosecutions.
- The government intends to bring forward transitional regulations to ensure animals are protected while long-term regulations are developed through consultation. Consultations on long-term regulations will seek advice from a multi-disciplinary table comprised of a wide range of experts, such as veterinarians, animal advocates, agricultural experts and academics, among others.
- This new animal welfare system was developed based on input from municipalities, police, industry, technical experts, veterinarian organizations, advocacy organizations, and the public. The government will continue to work with partners to ensure the best protection and support for animals.
- The Ministry has issued a news release and backgrounder on the new animal welfare system which can be accessed at <https://news.ontario.ca/mcscs/en/2019/12/ontario-puts-teeth-into-animal-welfare-system.html>
- The Ministry looks forward to continued input as we implement the new animal welfare model. Should you have any questions or comments, please contact animalwelfareservices@ontario.ca

4. PROVINCIAL BOARD MEMBER APPOINTMENTS

- Appointments and potential candidates are being reviewed and processed by the Office of the Solicitor General. Please be aware that reappointments are not automatic or guaranteed, regardless of the number of years served.
- In July (2018), Ontario's Public Appointments Secretariat launched a new website and online application system. The new online application allows users to create an account to apply for multiple public appointments at once, or express interest in appointments with specific agencies.
- It is recommended that you visit Ontario.ca/public appointments to sign up and create a user profile in order to keep information up-to-date, apply for other/new positions, and receive email alerts.

5. GRANTS

- The province introduced Ontario's Guns, Gangs and Violence Reduction Strategy (GGVRS) to address the increase in gun violence and gang-related activity in Ontario. The GGVRS is being implemented in a phased approach that balances the government's policy objective to deliver a comprehensive and effective solution to the gun and gang crisis, with the government's fiscal priorities and commitments.
- Phase I of the GGVRS included an investment of \$25 million over four years to fight an increase in gun and gang violence in the City of Toronto (2018-19 to 2021-22). Funding was allocated to Toronto Police Service to provide them with additional digital, investigative and analytical resources necessary for fighting gun and gang violence and support Intensive Bail Firearms Teams in Toronto courthouses.
 - Most recently, on August 12, 2019, the government announced that it is authorizing up to \$1.5 million to be used by Toronto Police Service as part of the \$4.5 million in funding commitments Toronto Police Service will receive from all three levels of government.
 - On August 22, 2019 the Ministry announced \$3M over three years (2018-19 to 2020-21) of new funding for new CCTV cameras to help police respond to Toronto's recent episode of gun violence. The investment will more than double the number of cameras from 34 to 74.
- On March 26, 2019, the government announced Phase II of the GGVRS, which involves boosting local crime prevention, enforcement and prosecution across the province. An investment of approximately \$16.4 million has been made over two years in the fight against guns and gangs. This includes approximately \$11.4 million over two years from the federal government in support of Phase II.
- Phase II will equip police officers, law enforcement teams and justice partners with the resources and tools including enhancing their ability to conduct multi-jurisdictional investigations to effectively combat gun and gang-related crime. In addition, recognizing that enforcement and prosecution become more effective at combatting guns and gangs when combined with prevention and intervention, Phase II will implement initiatives that tackle root causes of violence and provide exit strategies for youth and young adults already involved in gang activity.
- Most recently, on August 26, 2019, our government and the federal government also announced an additional investment of \$54 million over three years (starting in 2020-21) that will be provided to support Ontario's GGVRS. This will further act as a deterrent to crime and aid law enforcement and justice partners to ensure that individuals responsible for gun and gang violence are promptly brought to justice. It also includes investments that promote alternatives to gangs, break the cycle of offending and prevent violence before it starts.

Reduce Impaired Driving Everywhere (R.I.D.E.) Grant

- The R.I.D.E. Grant provides funding to police services to enhance local enforcement capabilities and ensure a year-round provincial program to conduct spot checks aimed at deterring and detecting impaired drivers. The R.I.D.E. Grant has an annualized budget of \$2.4M and is intended to cover only sworn officers' overtime and paid duty R.I.D.E. activities. All municipal and First Nations police services and OPP municipal contract locations are eligible to apply for funding.
- As part of the 2018/19 – 2019/20 R.I.D.E. Grant cycle, the Ministry has approved the 2019/20 R.I.D.E. Grant funding allocations and issued agreements to 172 grantees on June 11, 2019.

- Expert advice informing post-hire assessment at Ontario Police College (OPC): All CSS components are already assessed as part of Basic Constable Training (BCT), either through formal assessments, or through occupational tasks. As such, an advisory body to the OPC, the Executive Education and Training Advisory Group (EETAG), has been established to provide ongoing input and feedback to the curriculum and assessments for BCT and other areas as appropriate.
- The OACP has recently launched their online OACP Constable Selection System effective January 1, 2020. Police services are encouraged to contact the OACP directly for more information regarding the OACP system.
- Police services seeking more information on obtaining the CSS tools from the ministry for use in recruitment may contact Lindsey Gray, Manager – Operations Unit, at lindsey.gray@ontario.ca.

7. MAJOR CASE MANAGEMENT INSPECTION

- The Ministry is currently conducting a focused inspection on the Major Case Management (MCM) Regulation (354/04), which sets out procedures and processes for undertaking and managing investigations into major cases in accordance with the MCM Manual.
- The regulation also requires that police services use the provincial PowerCase software for managing major case investigations.
- As referenced in the All Chiefs Memorandum, 17-0078, the inspection of the MCM Regulation includes a two-pronged approach beginning with a review of closed 2016 investigations entered in PowerCase and analysis of data from the Service's Records Management System (RMS).
- The inspection notice was issued to all municipal police services at the end of January 2018 and all onsite aspects of the inspection have now been completed. As always, inspection findings and recommendations will be outlined in inspection reports to be provided to the board and chief.

If needed, messaging about the recent FOI request for MCM inspection reports:

- The ministry recently received a Freedom of Information (FOI) request for all of the MCM inspection reports. This is the first time the ministry has received such a request for all reports from a particular inspection.
- Materials have not been released at this time. The FOI office is in the process of reaching out to the FOI coordinators for each service to advise of the request and to consult on whether any release concerns exist. Once the consultation process is complete, the FOI office will make a determination on how to proceed based on the existence of release concerns and the parameters of the framework for release of information.
- Should you have any questions about the process, we will liaise with the FOI office to get further information as required.

- The Ontario Cannabis Legalization Implementation Fund (OCLIF) was created to provide \$40 million in funding over two years to help municipalities with incremental implementation costs related to the legalization of recreational cannabis.
- As of August 31, 2019, the government had completed the distribution of all OCLIF funding to municipalities that did not opt-out of hosting retail stores as of January 22, 2019, adjusted so that each recipient municipality received at least \$5,000.

Announcement by Health Canada about The Regulations Amending the Cannabis Regulations (New Classes of Cannabis - Edible Products):

- On June 14, 2019, Health Canada announced The Regulations Amending the Cannabis Regulations (New Classes of Cannabis), which established new regulatory controls to address the public health and public safety risks associated with edible cannabis, cannabis extracts and cannabis topicals.
- The *Cannabis Act* (Canada) and regulations were amended to include new classes of cannabis (edibles, extracts and topicals). These amendments came into force on October 17, 2019.
- As a result, the Ontario Cannabis Retail Corporation (OCS) can purchase these new classes of cannabis and sell them online.
- Federal cannabis processing licence holders started submitting new product notifications to Health Canada as of October 17, 2019.
- As of January 13, 2020, up to 59 new products (exact quantities and selection dependent on supply chain status and availability), including a variety of vapes, edibles and a cannabis-infused tea, went on sale at the AGCO-licensed private cannabis retail stores. These will be available for sale through the OCS on January 16, 2020.
- The Ministry of the Solicitor General will continue working with partners, including the Ontario Association of Chiefs of Police (OACP), the Police Association of Ontario (PAO) and police services, as the second phase of legalization unfolds.
- Additionally, the ministry will also continue to engage with the federal government regarding continued federal funding for enforcement activities.

Provincial Legislative Update:

- Bill 138 - *Plan to Build Ontario Together Act, 2019* - received royal assent on December 10th and came into force concurrently. The bill made several changes related to cannabis legislation, including but not limited to:
 - The *Cannabis Control Act, 2017* was amended as follows:
 - Subsection 20 (1) (Youth Diversion Program) was amended by adding “instead of commencing a proceeding under the *Provincial Offences Act*” at the end. Therefore, this section now reads as follows:
 - 20(1) A police officer who has reasonable grounds to believe that a person who is under 19 years of age has contravened section 10 may refer the person to an approved youth education or prevention program instead of commencing a proceeding under the *Provincial Offences Act*.
 - The *Cannabis Licence Act, 2018* was amended as follows:

9. RACE DATA COLLECTION IN USE OF FORCE REPORTS

- On November 28, 2019, police services were advised through an All Chiefs/Chairs Memo of the ministry's obligations under O. Reg. 267/18, to collect the Participant Observer Information (POI) (i.e., police service members' perception) regarding the race of individuals in respect of whom a Use of Force Report is completed, and any other information set out in the report that the police service is legally required to provide to the ministry, excluding the individuals' names by January 1, 2020.
- A revised electronic Form 1 Use of Force Report was circulated to allow services to submit information from all Use of Force Reports pursuant to subsection 14.5 (4) of Regulation 926 of R.R.O. 1990 (Equipment and Use of Force).
- A subsequent All Chiefs/Chairs Memo and revised use of force report were circulated on December 20, 2019 as a result of recommendations for functionality upgrades received from various police services.
- Training materials for the revised report are available on the Ontario Police College Virtual Academy at: <https://www.opcva.ca/course/changes-use-force-electronic-report>.
- The ministry is working with some police services on alternate electronic data submission processes. If your service is interested in exploring an alternate process, you can contact Jeanette Gorzkowski, Manager of the Analytics Unit, at Jeanette.Gorzkowski@ontario.ca.
- For non-IT related inquiries, please contact Lisa.Sabourin@ontario.ca (416-859-9323) or Amanda.Fone@ontario.ca (416-212-1497).

10. RECENT ALL CHIEFS MEMORANDA (ACMS)

- On September 4, 2019, the ministry distributed an All Chiefs Memorandum (19-0067) – which outlined changes to fees for Basic Constable Training and senior course fees.
- On September 12, 2019, the ministry distributed an All Chiefs Memorandum (19-0071), entitled "Final Federal Regulations for the Production and Sale of Cannabis Edibles, Extracts and Topicals".
- On October 17, 2019, regulations under the *Cannabis Act* (Canada) were amended to add new classes of cannabis (edibles, extracts and topicals). As per these amendments, the Ontario Cannabis Retail Corporation (Ontario Cannabis Store) is able to purchase these new classes of cannabis and sell them online. The ACM also summarized the remaining associated timelines:
 - **December 16, 2019:** Earliest date new products could be available for purchase by the Ontario Cannabis Store.
 - **January 13, 2020:** First items within the new product classes became available for sale to the public through AGCO-licensed private retailers and the Ontario Cannabis Store online channel (although in limited quantities).

Ministry of the Solicitor
General

Ministère du Solliciteur général



External Relations Branch

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RECEIVED MAY 05 2020

April 24, 2020

John Scholten
Chair
Norwich Police Services Board
285767 Airport Road
Norwich, ON N0J 1P0

**Re: 2019-20 – 2021-22 Community Safety and Policing Grant – Local Priorities
Funding Stream: 2019-20 Second Installment Cheque**

Dear John Scholten,

Please find enclosed a cheque in the amount of \$5,625.00 representing the second installment of your 2019-20 allocation under the 2019-20 – 2021-22 Community Safety and Policing Grant – Local Priorities Funding Stream, as outlined in Schedule E of your agreement.

Thank you for your support and participation in this valuable initiative. Should you have any questions about the grant funding, please feel free to contact James Lee, Community Safety Analyst, at (416) 325-6039 or Tiana Biordi, Community Safety Analyst, at (416) 326-9355.

Sincerely,

Emily Jefferson
A/Manager
Program Development Section
External Relations Branch

Enclosure